

117TH CONGRESS  
1ST SESSION

# H. R. 1082

To require ride-hailing companies to implement an enhanced digital system to verify passengers with their authorized ride-hailing vehicles and drivers.

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## IN THE HOUSE OF REPRESENTATIVES

FEBRUARY 15, 2021

Mr. SMITH of New Jersey (for himself, Mr. SUOZZI, Mr. CLYBURN, Mr. WILSON of South Carolina, Mr. Sires, and Mr. GOTTHEIMER) introduced the following bill; which was referred to the Committee on Transportation and Infrastructure, and in addition to the Committees on Energy and Commerce, and the Budget, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

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## A BILL

To require ride-hailing companies to implement an enhanced digital system to verify passengers with their authorized ride-hailing vehicles and drivers.

1       *Be it enacted by the Senate and House of Representa-  
2 tives of the United States of America in Congress assembled,*

**3 SECTION 1. SHORT TITLE.**

4       This Act may be cited as “Sami’s Law”.

**5 SEC. 2. DEFINITIONS.**

6       In this Act:

1                             (1) COUNCIL.—The term “Council” means the  
2 Safety Actions for Matching and Identifying Ride-  
3 Share Customers Advisory Council established under  
4 section 5(a).

5                             (2) NONVISUAL; NONVISUALLY ACCESSIBLE.—  
6 The terms “nonvisual” and “nonvisually accessible”,  
7 with respect to the systems described in sections  
8 3(a)(2)(A)(iv) and 4(b)(2)(B), mean digital content  
9 that—

10                             (A) meets the criteria for success described  
11 in the guidelines entitled “Web Content Acces-  
12 sibility Guidelines 2.0, Level AA” (or a suc-  
13 cessor to, or revision of, those guidelines) that  
14 have been incorporated into the standards  
15 issued by the United States Access Board  
16 known as the “Section 508 standards”, includ-  
17 ing, to the extent applicable, the applications  
18 commonly known as the “Web Accessibility Ini-  
19 tiative - Accessible Rich Internet Applications  
20 (WAI-ARIA)”;

21                             (B) otherwise allows visually impaired pas-  
22 sengers to access the same information, and use  
23 the same systems, offered to nonvisually im-  
24 paired passengers under sections 3(a)(2)(A)(iv)  
25 and 4(b)(2)(B) in a manner that provides a

1           comparable level of privacy, independence, and  
2           substantially equivalent ease of use to visually  
3           impaired passengers.

4           (3) PASSENGER.—The term “passenger” means  
5           an individual who is matched with a TNC driver by  
6           submitting to a transportation network company a  
7           trip request using a TNC platform.

8           (4) PERSONAL MOBILE DEVICE.—The term  
9           “personal mobile device” means a mobile commu-  
10          nications device used by an individual to submit a  
11          trip request through a TNC platform.

12          (5) SECRETARY.—The term “Secretary” means  
13          the Secretary of Transportation.

14          (6) TNC DRIVER.—The term “TNC driver”  
15          means an individual who contracts with a transpor-  
16          tation network company to provide transportation  
17          services through a TNC platform in exchange for  
18          compensation or payment of a fee.

19          (7) TNC PLATFORM.—The term “TNC plat-  
20          form” means an online-enabled application or digital  
21          network made available by a transportation network  
22          company to connect passengers to TNC drivers for  
23          the purpose of providing prearranged transportation  
24          services.

1                             (8) TNC VEHICLE.—The term “TNC vehicle”  
2       means a vehicle (also known as a “ride-hailing vehi-  
3       cle”) that is—

- 4                             (A) owned, leased, or otherwise authorized  
5       for use by a TNC driver; and  
6                             (B) used by the TNC driver to provide to  
7       passengers prearranged transportation services.

8                             (9) TRANSPORTATION NETWORK COMPANY.—

9                             (A) IN GENERAL.—The term “transpor-  
10       tation network company” means a corporation,  
11       partnership, sole proprietorship, or other entity  
12       that makes available a TNC platform to con-  
13       nect passengers to TNC drivers in exchange for  
14       compensation or payment of a fee in order for  
15       the TNC driver to transport the passenger  
16       using a TNC vehicle to a point chosen by the  
17       passenger.

18                             (B) EXCLUSIONS.—The term “transpor-  
19       tation network company” does not include—

- 20                             (i) a shared-expense carpool or van-  
21       pool arrangement that is not intended to  
22       generate profit for the driver; or  
23                             (ii) microtransit or other dedicated  
24       services provided exclusively on behalf of a  
25       government entity, a nonprofit organiza-

(10) VERIFIABLE INFORMATION.—The term “verifiable information” means data that—

5 (A) are shared among—

6 (i) a TNC platform;

(ii) a TNC driver authorized to use the TNC platform; and

(iii) a passenger using the TNC plat-

10 form; and

11 (B) include—  
12 (i) a personal authentication number  
13

## **18 SEC. 3. MINIMUM REQUIREMENTS FOR TRANSPORTATION**

### **19 NETWORK COMPANIES**

## (a) TNC PLATEQUEM SYSTEMS —

1       the transportation network company shall provide to  
2       each passenger using the TNC platform a digital  
3       method to verify, prior to the beginning of the trip  
4       requested by the passenger, that the TNC driver  
5       with whom the passenger has been matched through  
6       the TNC platform has been authorized by the trans-  
7       portation network company to accept the trip re-  
8       quest.

9                     (2) INCLUSIONS.—Each system under para-  
10          graph (1) shall include—

11                         (A)(i) an initial notification, containing  
12                         verifiable information specific to the applicable  
13                         TNC driver or TNC vehicle with which the ap-  
14                         plicable passenger has been matched, that is—

15                             (I) sent to the personal mobile device  
16                         of the passenger; or

17                             (II) otherwise communicated to the  
18                         passenger;

19                         (ii) a method by which the applicable pas-  
20                         senger, TNC driver, and TNC platform can  
21                         confirm the verifiable information matching the  
22                         passenger to the TNC driver or TNC vehicle  
23                         prior to the beginning of the requested trip;

24                         (iii) a restriction imposed by the TNC plat-  
25                         form against any TNC driver from commencing

1 a trip through the TNC platform until the sys-  
2 tem is used—

(I) by the applicable passenger to verify the identity of the TNC driver; and

5 (II) by the applicable TNC driver to  
6 verify the identity of the passenger; and

7 (iv) a nonvisual method by which a pas-  
8 senger can verify the identity of the applicable

9           TNC driver in accordance with this subparagraph  
10          graph; or

(B) as an alternative to a system described

12 in subparagraph (A), a successor technology-

13 based system that enables verification by the  
14 applicable passenger prior to the beginning of

15 the trip requested by the passenger, that the  
16 TNC driver with whom the passenger has been

matched through the TNC platform of the transportation network company has been au-

19           thorized by the transportation network company  
20           to accept the trip request.

(b) PASSENGER OPT-OUT. A transportation net-

22 work company may offer to passengers an option not to

23 use the system of the transportation network company

24 under subsection (a).

1       (c) EXEMPTIONS.—This section shall not apply to  
2 any trip—

3               (1) with respect to which a passenger elects  
4 under subsection (b) to opt out of using the system  
5 of the relevant transportation network company;

6               (2) that is facilitated by a third party, including  
7 any third-party commercial enterprise, nonprofit or-  
8 ganization, or government entity, for a passenger  
9 who is transported in a TNC vehicle; or

10              (3) with respect to which compliance with sub-  
11 section (a) is impracticable due to circumstances be-  
12 yond the control of the relevant transportation net-  
13 work company, including any instance in which—

14               (A) the personal mobile device of a pas-  
15 senger has failed to operate; or

16               (B) there exists degraded, reduced, or oth-  
17 erwise insufficient cellular connectivity in order  
18 for the system of a transportation network com-  
19 pany under subsection (a) to operate properly.

20       (d) AUTHORITY OF SECRETARY.—

21               (1) REGULATIONS.—The Secretary may pro-  
22 mulgate such regulations as the Secretary deter-  
23 mines to be necessary to carry out this section.

24               (2) INSPECTION AUTHORITY.—The Secretary  
25 may inspect such records of a transportation net-

1 work company as the Secretary determines to be  
2 necessary to allow the Secretary to determine whether  
3 the transportation network company achieves  
4 compliance with the applicable requirements of this  
5 section.

6 (e) ENFORCEMENT.—

7 (1) IN GENERAL.—Subject to paragraph (2), a  
8 transportation network company that is in violation  
9 of an applicable requirement of this section shall be  
10 liable to the United States for a civil penalty in an  
11 amount equal to not more than \$5,000 per day of  
12 violation.

13 (2) KNOWING AND WILLFUL VIOLATIONS.—A  
14 transportation network company shall be liable to  
15 the United States for a civil penalty in an amount  
16 equal to not more than \$20,000 per day of knowing  
17 and willful violation of an applicable requirement of  
18 this section.

19 (3) COMPROMISE.—The Secretary may com-  
20 promise the amount of a civil penalty imposed under  
21 this subsection before referral to the Attorney Gen-  
22 eral.

23 (4) OFFSET FROM FEDERALLY OWED  
24 AMOUNTS.—The Federal Government may deduct  
25 the amount of a civil penalty imposed under this

1 subsection (including through compromise under  
2 paragraph (3)) from any amounts owed by the Fed-  
3 eral Government to the transportation network com-  
4 pany liable for the penalty.

5 **SEC. 4. SUCCESSOR TECHNOLOGY-BASED SYSTEM PER-**  
6 **FORMANCE STANDARDS.**

7 (a) RECOMMENDATIONS OF COUNCIL.—Not later  
8 than 180 days after the date of establishment of the Coun-  
9 cil, the Council shall submit to the Secretary information  
10 regarding best practices and recommendations supported  
11 by the majority of the members of the Council concerning  
12 performance standards the Secretary may establish with  
13 respect to successor technology-based systems described in  
14 section 3(a)(2)(B).

15 (b) ACTION BY SECRETARY.—

16 (1) IN GENERAL.—Not later than one year  
17 after the date of receipt of the recommendations of  
18 the Council under subsection (a), the Secretary  
19 shall—

- 20 (A) review the recommendations;
- 21 (B) establish performance standards with  
22 respect to successor technology-based systems  
23 described in section 3(a)(2)(B); and
- 24 (C) provide to each transportation network  
25 company that elects to use a successor tech-

1           nology-based system subject to a performance  
2           standard established under subparagraph (B) a  
3           reasonable time to achieve compliance with the  
4           applicable standards.

5           (2) REQUIREMENTS.—The standards estab-  
6           lished under paragraph (1)(B) shall require, at a  
7           minimum, that—

8               (A) a successor technology-based system  
9           enables verification by a passenger, prior to the  
10          beginning of the trip requested by the pas-  
11          senger through a TNC platform, that the TNC  
12          driver with whom the passenger has been  
13          matched is authorized by the applicable trans-  
14          portation network company to accept the trip  
15          request;

16               (B) the protocols for verification described  
17          in subparagraph (A) are visually accessible and  
18          nonvisually accessible; and

19               (C) a transportation network company  
20          shall implement a system incorporating a TNC  
21          driver education and public awareness program  
22          relating to—

23                       (i) the use of the successor tech-  
24                       nology-based system; and

(ii) any required verifiable information.

15 (4) INTERIM STANDARDS.—

1           TNC platform has been authorized by the  
2           transportation network company to accept the  
3           trip request.

4           (B) TREATMENT.—A successor technology-  
5           based system deployed pursuant to subparagraph  
6           (A) shall be considered to meet the applicable  
7           requirements of paragraph (2) during the period  
8           described in that subparagraph, unless the Secretary  
9           determines that the successor technology-based system is insufficient.

11          (C) INSUFFICIENCIES.—If the Secretary  
12          makes a determination described in subparagraph  
13          (B) with respect to a successor technology-based system deployed by a transportation network company, the Secretary shall provide to the transportation network company a reasonable period to remedy the insufficiency.

18          (5) REPORTS.—On initially establishing performance standards under paragraph (1)(B), and not less frequently than annually thereafter until the date of termination of the Council under section 5(g)(2), the Secretary shall submit to the Committee on Commerce, Science, and Transportation of the Senate and the Committee on Transportation and

1 Infrastructure of the House of Representatives a re-  
2 port that describes—

(A)(i) the recommendations of the Council under subsection (a); and

13 (C) the rationale of the Secretary for es-  
14 tablishing those performance standards.

15 SEC. 5. SAFETY ACTIONS FOR MATCHING AND IDENTI-  
16 FLYING RIDE-SHARE CUSTOMERS ADVISORY  
17 COUNCIL.

18       (a) ESTABLISHMENT.—Subject to the availability of  
19 appropriations, not later than 90 days after the date of  
20 enactment of this Act, the Secretary shall establish a  
21 council, to be known as the “Safety Actions for Matching  
22 and Identifying Ride-Share Customers Advisory Council”  
23 or “SAMI’s Law Council”, to recommend to the Secretary  
24 performance standards the Secretary may establish with

1 respect to successor technology-based systems described in  
2 section 3(a)(2)(B).

3 (b) MEMBERSHIP.—

4 (1) IN GENERAL.—The Council shall be com-  
5 posed of 17 members to be appointed by the Sec-  
6 retary, comprised of the following:

7 (A) One or more representatives of each  
8 of—

9 (i) the Department of Transportation;  
10 (ii) the National Institute of Stand-  
11 ards and Technology;

12 (iii) the Federal Trade Commission;  
13 (iv) an association or trade group that  
14 represents technology companies, the mem-  
15 bership of which includes 1 or more trans-  
16 portation network companies;

17 (v) an association or trade group that  
18 represents ground passenger transpor-  
19 tation, the membership of which includes 1  
20 or more transportation network companies;  
21 and

22 (vi) an organization that is—  
23 (I) comprised, and established for  
24 the benefit, of TNC drivers; and

(II) present in not fewer than two States.

(ii) one State government and one unit of local or Tribal government;

(iii) law enforcement agencies;

14 (v) ride-hailing victims advocacy  
15 groups.

**20 (c) TERM; VACANCIES.—**

21                   (1) TERM.—A member of the Council shall  
22 serve for a term of three years.

**23**                   **(2) VACANCIES.—A vacancy on the Council—**

(B) shall be filled in the same manner as  
the original appointment was made.

**3 (d) COMPENSATION OF MEMBERS.—**

6                             (2) TRAVEL EXPENSES.—A member of the  
7                             Council shall be allowed travel expenses, including  
8                             per diem in lieu of subsistence, at rates authorized  
9                             for an employee of an agency under subchapter I of  
10                          chapter 57 of title 5, United States Code, while  
11                          away from the home or regular place of business of  
12                          the member in the performance of the duties of the  
13                          Council

14       (e) TECHNICAL ASSISTANCE.—On request of the  
15 Council, the Secretary shall provide such technical assist-  
16 ance as the Secretary determines to be necessary to enable  
17 the Council to carry out the duties of the Council.

18 (f) DETAIL OF DOT EMPLOYEES.—

23                             (2) CIVIL SERVICE STATUS.—The detail of an  
24 employee under paragraph (1) shall be without inter-  
25 ruption or loss of civil service status or privilege.

## 1 (g) REVIEW BY SECRETARY.—

2                 (1) IN GENERAL.—Beginning on the date that  
3                 is 12 years after the date of enactment of this Act,  
4                 the Secretary shall periodically review, and solicit  
5                 public comment regarding, whether the continued  
6                 existence of the Council is necessary.

7                 (2) TERMINATION OF COUNCIL.—On a deter-  
8                 mination by the Secretary under paragraph (1) that  
9                 the Council is no longer necessary, the Secretary  
10                 may—

11                     (A) terminate the Council; and

12                     (B) on termination of the Council under  
13                  subparagraph (A), update performance stand-  
14                 ards relating to successor technologies as the  
15                 Secretary determines to be appropriate.

16 **SEC. 6. PROHIBITION ON SALE OF RIDE-HAILING SIGNAGE.**

17                 (a) PROHIBITION.—Except as provided in subsection  
18 (b), it shall be unlawful for any person to sell or offer  
19 for sale any signage that—

20                     (1) is designed to help a passenger to identify  
21                 a TNC vehicle; and

22                     (2)(A) contains a proprietary trademark or logo  
23                 of a transportation network company; or

24                     (B) purports to be signage of a transportation  
25                 network company.

1       (b) APPLICABILITY.—Subsection (a) shall not apply  
2 to any person authorized by a transportation network  
3 company to sell or offer for sale signage of the transpor-  
4 tation network company described in that subsection.

5       (c) ENFORCEMENT.—

6           (1) IN GENERAL.—A violation of this section  
7 shall be considered to be a violation of a rule defin-  
8 ing an unfair or deceptive act or practice prescribed  
9 under section 18(a)(1)(B) of the Federal Trade  
10 Commission Act (15 U.S.C. 57a(a)(1)(B)).

11          (2) ACTION BY FTC.—The Federal Trade Com-  
12 mission shall enforce this section in the same man-  
13 ner, by the same means, and with the same jurisdic-  
14 tion, powers, and duties as though all applicable pro-  
15 visions of the Federal Trade Commission Act (15  
16 U.S.C. 41 et seq.) are incorporated in this Act.

17          (3) TREATMENT.—Any person who violates this  
18 section shall be subject to the penalties, and entitled  
19 to the privileges and immunities, provided in the  
20 Federal Trade Commission Act (15 U.S.C. 41 et  
21 seq.).

22          (d) SAVINGS CLAUSE.—Nothing in this section limits  
23 the authority of the Federal Trade Commission under any  
24 other provision of law.

1   **SEC. 7. GAO STUDY ON INCIDENCE OF ASSAULT AND ABUSE**  
2                   **OF PASSENGERS, TNC DRIVERS, AND DRIV-**  
3                   **ERS OF OTHER FOR-HIRE VEHICLES.**

4       The Comptroller General of the United States shall—

5               (1) conduct a study regarding the incidence of  
6       assault and abuse perpetrated—

7                       (A) against TNC drivers and drivers of  
8       other for-hire vehicles (including taxicabs) by  
9       passengers and riders of for-hire vehicles; and

10                  (B) against passengers and riders by TNC  
11       drivers or drivers of other for-hire vehicles (in-  
12       cluding taxicabs); and

13               (2) not later than 14 months after the date of  
14       enactment of this Act, submit to Congress a report  
15       that includes a description of—

16                       (A) the nature and specifics of any back-  
17       ground checks conducted on prospective TNC  
18       drivers of and drivers of other for-hire vehicles  
19       (including taxicabs), including any State and  
20       local laws requiring those background checks;

21                       (B) incidences in which—

22                               (i) individuals who are not TNC driv-  
23       ers or drivers of other for-hire vehicles at-  
24       tempt to pose as TNC drivers or drivers of  
25       other for-hire vehicles; or

1                         (ii) passengers enter an incorrect vehicle,  
2                         regardless of whether the vehicle is a  
3                         TNC vehicle or other for-hire vehicle; and  
4                         (C)(i) efforts by—  
5                                 (I) transportation network companies,  
6                         taxicab companies, or for-hire vehicle com-  
7                         panies to implement additional safety  
8                         measures and practices; and  
9                                 (II) State and local governments to  
10                  require those measures; and  
11                         (ii) the efficacy of those efforts, practices,  
12                  and requirements.

13 **SEC. 8. BUDGETARY EFFECTS.**

14                 The budgetary effects of this Act, for the purpose of  
15                 complying with the Statutory Pay-As-You-Go Act of 2010,  
16                 shall be determined by reference to the latest statement  
17                 titled “Budgetary Effects of PAYGO Legislation” for this  
18                 Act, submitted for printing in the Congressional Record  
19                 by the Chairman of the House Budget Committee, pro-  
20                 vided that such statement has been submitted prior to the  
21                 vote on passage.

